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ALLEGHENY COUNTY SANITARY AUTHORITY (ALCOSAN)

PUBLIC MEETING

- - - - -

IN RE:

ALCOSAN DRAFT WET
WEATHER PLAN
PRESENTATION AND
PUBLIC COMMENTS

- - - - -

Sharpsburg Borough Council
Chambers
1611 Main Street
Pittsburgh, PA 15215
Wednesday, September 19,
2012 at 7:06 p.m.

- - - - -

PRESENT: Arletta Scott Williams, Executive
Director of ALCOSAN and Moderator
Jan Oliver, Director of Regional
Conveyance and Presenter

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TRANSCRIPT OF PROCEEDINGS

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Reported by:

Kathleen A. Myers
Court Reporter

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AGENCY

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P R O C E E D I N G S

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MS. SCOTT WILLIAMS: This is a rather somber group. Did Jan do a good job? Thank you, Jan.

I'm going to move into the receipt of public comments first, because I only have three people who signed up to make public comment.

Once again, you have three minutes. You have three minutes. My timekeeper is right here (indicating), who will hold the card up. I'd ask you to step to the microphone, identify yourself. I need you to spell your first name and your last name because we do have a stenographer here. We're trying to capture this information accurately so that we can move forward appropriately.

My first speaker is Jerry Digennaro.

MR. DIGENNARO: Very good, Thank you.

MS. SCOTT WILLIAMS: Thank you, by the grace of God.

MR. DIGENNARO: Excellent

1 JERRY DIGENNARO

2 presentation.

3 MS. SCOTT WILLIAMS: Thank
4 you.

5 MR. DIGENNARO: My name is
6 Jerry Digennaro. J-E-R-R-Y D-I-G-E-N-N-A-R-O.
7 I live in Etna, 90 Grant Avenue, 15223.

8 History has repeatedly shown that
9 federal, state, and local authorities can
10 seldom, if ever, properly manage a large-scale
11 project without some accommodation of cost
12 overruns, schedule slippage, or quality
13 sacrifice.

14 In almost all instances, the public
15 ends up paying for the extra cost. What is or
16 are the checks and balances to ensure that this
17 project is completed on time, on schedule, and
18 without costing more than the estimated
19 \$2 billion?

20 In following up on that, if there
21 are schedule slippages or cost overruns, what
22 penalties will accrue to those responsible
23 officials to include the program or project
24 manager, ALCOSAN, and others so that it doesn't
25 fall back on the taxpayers? Those are my

1 ARLETTA SCOTT WILLIAMS

2 questions.

3 Thank you.

4 MS. SCOTT WILLIAMS: Very
5 good. Thank you, Jerry.

6 I agree that -- I would just say, in
7 public works projects, but I think if you even
8 look at work that you do around your home,
9 those things that are larger and longer term,
10 do tend to slip. Things change as time moves
11 on. There are certain things that you can
12 project for, but then there's the great unknown
13 out there that you cannot.

14 Who would have ever projected oil
15 prices going where they went maybe 10, 15 years
16 ago? But, likewise, who would have projected
17 that we would have had stimulus funding to
18 support some projects that were very necessary.

19 There are any number of things that
20 could occur as this project -- not project,
21 because it's a program. It's a program with
22 many projects.

23 As it moves forward, I can tell you
24 that we will manage it as aggressively as we
25 manage all of our programs and projects. We

1 ARLETTA SCOTT WILLIAMS

2 are a very aggressive customer. We do not sit
3 back and rely on what consultants or
4 contractors are telling us. We manage our
5 projects. And we're well-known for managing
6 our projects. Some people dislike us greatly
7 for the way we manage them. That's what we're
8 called to do.

9 And we're ratepayers. We want to
10 keep costs down like everyone else. Will
11 there, can there be incentives built into any
12 contractual arrangement to perhaps incentivize
13 finishing early or penalize finishing later?
14 That's certainly something that we will be
15 looking at because we do have stipulated
16 penalties built into the Consent Decree if we
17 do not meet our obligations.

18 So all of our contracts right now
19 that require our consultants to work on
20 anything related to the Consent Decree have a
21 clause in them that require that they accept
22 the terms of the Consent Decree, which means
23 that they have to meet us marching forward,
24 just as we do.

25 So there are some things in place.

1 ARLETTA SCOTT WILLIAMS - MERRITT BUSSIÈRE

2 There will be more things in place. Nobody
3 wants this to slip beyond what is projected
4 right now to be \$3.6 billion, if we did the
5 whole thing; \$2 billion, if we do the portion
6 that we believe we can afford to do right now.
7 Costs are very, very important to us, and
8 controlling them is incredibly important.

9 All right. Second I have Merritt
10 Bussiere, I believe it's Bussiere, from the
11 last time around.

12 MR. BUSSIÈRE: Good job.

13 MS. SCOTT WILLIAMS: Welcome
14 back.

15 MR. BUSSIÈRE: I couldn't say
16 it better myself. So that's Merritt,
17 M-E-R-R-I-T-T, Bussiere, B-U-S-S-I-E-R-E.

18 Hi. I'm with the Clean Rivers
19 Campaign. We're a grassroots coalition
20 knocking on doors in the service area with our
21 two canvass operations, partnering with
22 environmental community and faith-based
23 partners to work with ratepayers, develop local
24 leaders, and push for a large-scale regional
25 green infrastructure as a core component of

1 MERRITT BUSSIERE

2 addressing our water quality problems.

3 We appreciate the work that you are
4 doing and know that you are working really hard
5 to come this far with this big, complex
6 project.

7 We understand that green
8 infrastructure is just one form of source
9 reduction and that some types of green
10 infrastructure, some scale of green
11 infrastructure structure will be required, but
12 we would like to see green infrastructure
13 maximized in the front of the project and try
14 to understand how we can green our way to gray.

15 One of the reasons we say this is
16 that green infrastructure has a potential to
17 revitalize our communities, expand our existing
18 green business base, and create sustainable
19 jobs.

20 If we are going to ask ratepayers,
21 as I understand you are, families in our
22 communities that dig billions of dollars out of
23 their pockets for this big fix for sewer and
24 water and stormwater issues and water quality
25 problems, let's not just bury this money in the

1 MERRITT BUSSIERE

2 ground. Let's take this opportunity to
3 revitalize our community through significant
4 green infrastructure investment.

5 Green roofs, street scaping, trees,
6 porous pavement, rain gardens, all take flows
7 out of the system. They are a form of source
8 reduction, but they can also green and beautify
9 our neighborhoods and make shopping areas more
10 attractive and generally create more park-like
11 settings in our communities.

12 Some say that substantial green
13 infrastructure investment may also catalyze
14 regional economic revitalization, creating
15 market demand and supply for the design,
16 construction, and manufacture and maintenance
17 of green facilities.

18 More economic and business
19 development means more jobs. And in many of
20 the neighborhoods we can use more jobs. It
21 will help with the rate-paying process.

22 MS. SCOTT WILLIAMS: Merritt,
23 take your time and finish.

24 We're good, Karen.

25 If it takes two or three more,

1 MERRITT BUSSIERE - ARLETTA SCOTT WILLIAMS
2 take your time.

3 MR. BUSSIERE: I just have a
4 question, a couple of questions.

5 We understand that ALCOSAN -- this
6 is from a previous public meeting -- has
7 formally approached the EPA with a request for
8 more time and potentially to give green
9 infrastructure another look.

10 In revisiting green infrastructure,
11 is ALCOSAN just looking at what might be done
12 on your own property, or is there going to be a
13 serious look at large-scale, green investment
14 throughout the service area?

15 And, as an add-on, as a public
16 agency sending a letter to the EPA, another
17 public agency, are you going to share your
18 letter with the public?

19 MS. SCOTT WILLIAMS: Thank
20 you.

21 MR. BUSSIERE: Thank you.

22 MS. SCOTT WILLIAMS: The
23 impression that the Authority, ALCOSAN being
24 the Authority, has already formally requested
25 an extension, is a bit erroneous. We have not

1 ARLETTA SCOTT WILLIAMS - RACHEL MARTIN

2 formally requested an extension.

3 We have had ongoing conversation
4 with EPA Region 3, with the Pennsylvania
5 Department of Environmental Protection, and the
6 Allegheny County Health Department.

7 So they are aware that we will
8 formally request an extension. But, right now,
9 that has not taken place. It's still informal
10 discussions. And it is a blessing, actually,
11 that we are able to have that type of dialogue
12 with them. They have to regulate, and we have
13 to comply.

14 So, at the end of the day, there are
15 clear sides of the table. But we are able to
16 engage them to talk through some of these
17 things before final decisions are made.

18 Whatever the final letter ends up
19 being making that request, that can certainly
20 be shared. It's a public document, as is
21 everything else that comes out of the
22 Authority.

23 All right. Third, Rachel Martin.

24 MS. MARTIN: Hello. My name
25 is Rachel Martin, R-A-C-H-E-L M-A-R-T-I-N, and

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RACHEL MARTIN

I'm a senior organizing manager with the Sierra Club and a homeowner in Wilkinsburg.

First, I also appreciate the long and hard work that went into creating the Wet Weather Plan. My concern, however, is that plan, if it goes forward, will be a missed opportunity of massive proportion and, worse, fails to completely solve the problem of sewer overflows.

It's likely to be the largest public works project of my lifetime in Pittsburgh. We have the opportunity to be innovative and creative, to build on our region's commitment to green initiatives and solutions, and to bring additional benefits to our communities with this plan.

By utilizing green infrastructure solutions like rain gardens, porous pavements, rain barrels, street trees, and others, we can bring a lot of other benefits to our communities, like Merritt said, greener and more livable neighborhoods, permanent jobs, and cleaner air. And we can do this with a smaller price tag.

1 RACHEL MARTIN - ARLETTA SCOTT WILLIAMS

2 We need this problem fixed. That's
3 clear. And we should all be able to swim,
4 fish, and boat on our rivers without fear of
5 getting sick. No one wants the nightmare of
6 sewage spilling into our basement.

7 But we need the problem truly fixed,
8 not partially fixed. And we should make the
9 best and maximum use of our dollars and use
10 this opportunity to benefit our communities as
11 much as possible.

12 And so for all these reasons, I
13 encourage ALCOSAN to work with the EPA to set a
14 new timeline, to develop a plan that will --
15 and to develop a plan that utilizes green
16 infrastructure and that maximizes that
17 opportunity to invest and make Pittsburgh a
18 national leader in green infrastructure and
19 green solutions and to provide maximum benefits
20 and to be more affordable. Thanks.

21 MS. SCOTT WILLIAMS: Thank
22 you, Rachel.

23 The plan, as it exists, the 1,200
24 pages of Wet Weather Plan that we prepared, as
25 Jan pointed out and I may have pointed out

1 ARLETTA SCOTT WILLIAMS

2 earlier, is required to be submitted to the
3 agencies, EPA, DEP, and the Allegheny County
4 Health Department, in January of next year.

5 It addresses ALCOSAN's
6 responsibilities, ALCOSAN's responsibilities
7 under a judicial order, federal judicial order,
8 being the Consent Decree.

9 So when I say it addresses our
10 responsibilities and obligations, I want to
11 make clear that the ALCOSAN responsibility is,
12 as my attorney has so eloquently put it, to
13 catch the flows that are sent to us from the
14 municipalities.

15 We have the responsibility to catch,
16 convey, and then treat, which we do at the
17 treatment plant that Jan spoke to with the
18 various options of how we increase how much
19 flow can come from that plant; from the 250
20 million gallons a day, up to potentially 600
21 million gallons a day in the long-term. But in
22 the shorter term, with the reduced plan, maybe
23 only 480 million gallons a day.

24 So we catch the flow, we transport
25 it, we treat it. Green infrastructure and --

1 ARLETTA SCOTT WILLIAMS

2 hold on. Green infrastructure falls into that
3 (indicating) "remove it" arrow. Hold it, move
4 it, treat it, remove it. Jan spoke to it.

5 This is how we address the extra
6 flow that's in the system. Because, once
7 again, we want to make it clear. We are
8 talking about that extra flow, wet weather.
9 That's why it's a Wet Weather Plan, if you have
10 heavy rainfall or you have a lot of snow and
11 you have snow melt.

12 On a day-to-day basis, we have
13 enough capacity to treat sewage as it's
14 generated, regionally. We're only talking
15 about the wet weather flows.

16 What's the best way to deal with it?
17 Get it out before it even gets into the system,
18 obviously. The age old adage -- an ounce of
19 prevention is worth a --

20 THE AUDIENCE: A pound of
21 prevention.

22 MS. SCOTT WILLIAMS: You're
23 still with me. And it's true. It's very true.
24 That's why that "remove it" arrow is so
25 important.

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ARLETTA SCOTT WILLIAMS

The other three arrows, they are all within my purview; getting it out before it gets to me, unfortunately, is not. Again, the green infrastructure falls under that arrow. We support our communities in being able to implement those initiatives.

As Jan pointed out, we've hosted workshops, we partnered with communities. I've said many times, it doesn't make any difference to me how it comes out; green, purple, orange -- preferably not brown because of what we're talking about. You're still with me. Any other color. If you get it out before it gets to me, it's cheaper for everybody.

Unfortunately, I do not have the ability to take ALCOSAN dollars as they're generated through bond revenues and send it back to the communities to say hey, I want to use that money to help you take it out there. There are other mechanisms to do that. Right now, that does not exist within our rate structure.

But, again, we want to and have worked with our communities to see that happen.

ARLETTA SCOTT WILLIAMS

1
2 We formed -- back in 1998, we formed with the
3 Allegheny County Health Department, the Three
4 Rivers Wet Weather Demonstration Program with
5 the sole purpose being demonstrating projects,
6 approaches, and programs to take flow out, to
7 hit that "remove it" arrow so that the
8 communities were taking it out before it got to
9 us, before you had to catch it and do something
10 about it.

11 Through lobbying and working with
12 Three Rivers, we've brought over \$60 million of
13 funding to this region to support those 83
14 communities in moving forward with the projects
15 that would, indeed, take it out.

16 Has it had the return on the
17 investment that we would like? No, but there's
18 still opportunities out there. And that
19 commitment from 1988 through today and
20 throughout 2026 when everything is in the
21 ground, holds true. We are going to continue
22 to work with our communities.

23 I told you, we have to submit our
24 plan in January of next year. Our communities
25 have to submit their plans in July of next

1 ARLETTA SCOTT WILLIAMS

2 year. You may look at that schedule and say
3 that's a little backwards, it doesn't make
4 sense, why didn't they do their plans first and
5 then you do your plan. I don't have a good
6 answer for that. That's the way the schedule
7 is.

8 But I can tell you that it will be
9 dynamic. When we submit in January, EPA, DEP,
10 and Health Department have one full year to
11 review our document. That 1,200 pages with
12 whatever modifications we make at the end of
13 this public comment period, again, they have a
14 year to review.

15 And I wouldn't want to give you the
16 impression that what we get in the public
17 comment is going to significantly alter it.
18 It's going to primarily be what it is. But
19 there will be some modifications.

20 As they are reviewing it, then,
21 mid-point of next year, they are going to get
22 the municipal plans. They are going to see how
23 that dovetails into what we've proposed.

24 We have not worked on the Wet
25 Weather Plan development without working with

1 ARLETTA SCOTT WILLIAMS

2 our communities and communicating and
3 coordinating. They haven't worked on their
4 plans, which are called feasibility studies,
5 without communicating and coordinating with us.
6 So it's all going to fit together nicely.

7 The regulators are going to review
8 and then they're going to tell us what to do
9 and how to do it. But you have a voice in that
10 whole process as we move forward.

11 A lot of time and effort has been
12 put in so far. Much more time and effort is
13 going to be put in going forward. We have a
14 long time to deal with this.

15 I believe I'm done with those whom
16 have -- not I believe, I am done with those who
17 have previously signed up to make public
18 comment.

19 I will now just go through if we
20 have questions, comments. I will go through by
21 hands. We'll get to everybody. Same
22 procedure. I need you to come up to the
23 microphone, identify yourself, spell your first
24 and last name, tell me where you are from.

25 We'll start with you, sir. Thank

1 LOUIS PATZ - ARLETTA SCOTT WILLIAMS
2 something, and you don't do anything about it.

3 The other thing is -- that's about
4 all I have to say. I said the whole thing in
5 one time.

6 I appreciate your time, but I just
7 get leery when I open that bill from ALCOSAN
8 that says ratings, \$200, we're going to have a
9 big project tomorrow. We're going to build
10 this, we're going to do that, we're going to do
11 this. And I don't see anything in the paper.

12 Thank you, have a good day.

13 MS. SCOTT WILLIAMS: Thank
14 you, sir. You, too. And I apologize that we
15 have not made it to you with our information.
16 I believe I mentioned we have done
17 presentations like this since 1999, and we have
18 had numerous articles in the newspaper.

19 But, again, we haven't reached you,
20 we haven't reached everybody. We continue with
21 our outreach. Unfortunately, sometimes when
22 you're in the newspaper and you're not only
23 below the fold, but below the fold and inside
24 and there are some salacious stories that are
25 receiving much more attention, we get lost in

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JAN OLIVER

the shuffle. But we will continue to try to get that information out.

Jan, could you speak to --

MS. OLIVER: The two buildings you are talking about that are along the Girty's Run Creek were in put in place -- they were one of several sewer systems that DEP required early action because basement backups were occurring. That meant that the sewage pipe was getting so full, it was releasing itself into people's basements.

So these communities -- Penn Hills was another area, and I think Plum Borough may have a tank. But they were areas that the DEP required them to construct these tanks so that rather than having sewage back into basements, they would fill the tanks and then release the excess flow after it quit raining, similar to what we're suggesting in terms of the storage solution on the ALCOSAN regional system.

MR. PATZ: How does the system work, ma'am?

MS. OLIVER: I can't really speak to how it works. It was designed,

1 JAN OLIVER - ARLETTA SCOTT WILLIAMS
2 constructed, operated, and maintained by the
3 Girty's Run Joint Sewer Authority, and I
4 couldn't even tell you what the capacity of it
5 is.

6 Mike, do you know? It's not even
7 your basin.

8 MR. LICHTER: They are, I would
9 say two, 3 million gallons or something. But
10 they are pretty large, relatively.

11 MS. SCOTT WILLIAMS: Once
12 again, this highlights -- Mike Lichte,
13 L-I-C-H-T-E. Michael. He belongs to me,
14 ALCOSAN.

15 Once again, highlights the
16 distinction between the municipal system and
17 the ALCOSAN system. That system was put in
18 place to, as Jan said, manage those flows so
19 that they weren't backing up into homes.
20 Because the line that is most directly
21 connected to the home is the municipality's
22 line.

23 And while we know that they exist
24 and we do have some novel information, we can't
25 really speak to the detailed operation.

1 GRETA DONNICK

2 But that was an excellent question.

3 I liked the way you posed it. Thank you.

4 Next question or comment? Cookies?

5 We have cookies.

6 MS. DONNICK: My name is Greta
7 Donnick, and I'm at 117 First Street in
8 Aspinwall. What else do you --

9 MS. SCOTT WILLIAMS: Could you
10 spell your last name?

11 MS. DONNICK: D-O-N-N-I-C-K.

12 MS. SCOTT WILLIAMS: I think
13 she gave us an address.

14 MS. DONNICK: I did.

15 MS. SCOTT WILLIAMS: Thank
16 you.

17 MS. DONNICK: I went up
18 Washington Boulevard the other day. Being I
19 live in Aspinwall, it's just across the bridge.
20 And I was very surprised at the horrible fumes
21 of sewage coming up.

22 Was that work never completed or is
23 that odor supposed to still be rising in that
24 area? If you don't live around here, you don't
25 know what I'm talking about. It's quite a

1 GRETA DONNICK

2 rotten smell when you drive by. I'm not the
3 only one that smells it.

4 MS. SCOTT WILLIAMS: I am
5 familiar. I grew up in that area. I'm
6 familiar with the smell. But I'm wondering
7 what work you are referencing?

8 MS. DONNICK: Well, I mean so
9 that it wouldn't flood. I know that they have
10 -- if it was raining hard, they posted the
11 closings. But I'm just saying we had rain one
12 day last week or something and I went up there
13 and you could hardly stand the smell when you
14 were driving. You wanted to puke, let's put it
15 that way. So where is that odor and sewage
16 smell coming from? Is that part of ALCOSAN?

17 MS. SCOTT WILLIAMS: That is
18 the Pittsburgh Water and Sewer Authority's
19 lines. Once again, you're in the City at that
20 point within the municipality.

21 MS. DONNICK: But they're all
22 connected.

23 MS. SCOTT WILLIAMS: And it's
24 their line. Those lines then come down to the
25 river and enter our line.

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GRETA DONNICK

Now, understand that prior to 1959, every community's sewer lines, their pipes, went directly out to the river. We did not start operation until 1959.

We came along with these large pipes that are called interceptors. Got that football folks? Interceptors. We intercepted the flow. But where you're speaking of, those are the City's lines.

Mike, would you like to speak to that with any prior City knowledge? It's always been rather fragrant down there.

MS. DONNICK: Well, there's another area on the Allegheny, too, up near Oakmont. They often said it was from the coal mine there, but I always wondered about that, also, and it still is.

MR. LICHTER: There's two large diameter --

MS. SCOTT WILLIAMS: Mike, would you stand up and --

MR. LICHTER: Yeah. There's two large diameter sewers that drain that valley. And they were put in in the early

1 GRETA DONNICK - ARLETTA SCOTT WILLIAMS

2 1900s. And, basically, in the 1950s ALCOSAN
3 came along with an interceptor system to convey
4 that flow down at the bottom.

5 The sewer smells -- a lot of the
6 City manhole lids are vented, they have holes
7 in them. And they do that to keep the
8 corrosion down and keep the sewer gases -- you
9 know, keep the sewers from being pressurized
10 and keep the corrosion down.

11 So that may be the source of the
12 problem there. But it's just the way the
13 system was built and operated.

14 MS. SCOTT WILLIAMS: And,
15 again, as far as I know, there has been no work
16 that would have changed that circumstance.

17 All right, do you have any other
18 questions, comments, observations? A run on
19 the cookie tray?

20 All right. I thank you so very much
21 for coming out tonight. This is absolutely --
22 I believe it was Rachel who said that she
23 believed this would be the largest public works
24 project in her lifetime. I certainly hope it
25 is, because I hope nobody has to spend more

1 ARLETTA SCOTT WILLIAMS

2 money than this will ultimately be.

3 But it will be a phase process.

4 Again, a phrase process with a lot of
5 opportunity for input and, hopefully, for
6 education.

7 You guys, stand down back there.

8 All right. I need you to look at
9 your schedule in the back of the document.
10 Look at that so that you can tell me you looked
11 at it and you are going to over Friday night
12 football you are going to encourage somebody to
13 come to a meeting.

14 And if you look at it hard enough,
15 you will see there's a meeting on October 4 on
16 the Gateway Clipper Princess. If you're going
17 to encourage somebody to come, have them come
18 to that meeting. It should be a great time
19 looking at water quality up close and personal.

20 Thank you so much for coming out.
21 Be safe and tell somebody to pay attention.

22 (Whereupon, the above-entitled
23 matter was concluded at 7:36 p.m., this date.)

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C E R T I F I C A T E

I hereby certify that the
proceedings and evidence are contained
fully and accurately in the
stenographic notes taken by me on the
hearing of the within cause and that
this is a correct transcript of the
same.

S/Kathleen A. Myers

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ALLEGHENY COUNTY SANITARY AUTHORITY (ALCOSAN)

PUBLIC MEETING

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IN RE:

ALCOSAN DRAFT WET
WEATHER PLAN
INDIVIDUAL COMMENTS,
PRIVATE COMMENT AREA

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Sharpsburg Borough Building
1611 Main Street
Sharpsburg, PA 15215
Wednesday; September 19, 2012
6:30 p.m.

- - - - -

BEFORE: Joseph Day, Government Relations
Specialist, ALCOSAN

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TRANSCRIPT OF PROCEEDINGS

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Reported by:

Ena R. Marino
Court Reporter

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P R O C E E D I N G S

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(On Wednesday, September 19, 2012,
at Sharpsburg Borough Building, 1611 Main
Street, Sharpsburg, Pennsylvania, 15215, the
private comment area for individual comments
was open and available for testimony from
6:30 p.m. to 7:30 p.m. No individuals appeared
during the allotted time to give testimony.)

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C E R T I F I C A T E

I hereby certify that the
proceedings and evidence are contained
fully and accurately in the
stenographic notes taken by me on the
hearing of the within cause and that
this is a correct transcript of the
same.

S/Ena R. Marino
